



## Democratic Services

**Location:** Phase II  
**Ext:** 0693  
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**CMD No:** 700

**To: COUNCILLOR MARTIN GODDARD  
CABINET MEMBER FOR FINANCE**

**COUNCILLOR JONATHAN BIANCO  
CABINET MEMBER FOR PROPERTY, HIGHWAYS  
AND TRANSPORT**

c.c. All Members of the Property, Highways and  
Transport Select Committee  
c.c. Helena Webster – Place Directorate  
c.c. Perry Scott – Corporate Director of Place  
c.c. Ward Councillors for West Drayton and Yiewsley

**Date:** 13 February 2023

## Non-Key Decision request

## Form D

### CAPITAL RELEASE REPORT (FEBRUARY 2023)

**SERVICE AREA / PROGRAMME:** West Drayton Crossrail  
**Complimentary Measures**  
**RELEASE NO:** 1

Dear Cabinet Member

Attached is a report requesting that a decision be made by you as an individual Cabinet Member. Democratic Services confirm that this is not a key decision, as such, the Local Authorities (Executive Arrangements) (Meetings and Access to Information) (England) Regulations 2012 notice period does not apply.

You should take a decision **on or after Tuesday 21 February 2023** in order to meet Constitutional requirements about publication of decisions that are to be made. You may wish to discuss the report with the Corporate Director before it is made. Please indicate your decision on the duplicate memo supplied, and return it to me when you have made your decision. I will then arrange for the formal notice of decision to be published.

Steve Clarke  
Democratic Services Officer

**Title of Report:** West Drayton Crossrail Complimentary Measures - Release No: 1

**Decision made:**

**Reasons for your decision:** (e.g. as stated in report)

**Alternatives considered and rejected:** (e.g. as stated in report)

Signed ..... Date.....

*Cabinet Member for Finance / Cabinet Member for Property, Highways and Transport*

## CAPITAL RELEASE REPORT (FEBRUARY 2023)

SERVICE AREA / PROGRAMME: West Drayton Crossrail Complimentary Measures  
RELEASE NO: 1

<b>Cabinet Members</b>	Councillor Martin Goddard Councillor Jonathan Bianco
<b>Cabinet Portfolios</b>	Cabinet Member for Finance Cabinet Member for Property, Highways & Transport
<b>Officer Contact</b>	Helena Webster - Place Directorate
<b>Papers with report</b>	Appendix A - Capital release requests for approval

## HEADLINES

<b>Summary</b>	To seek Cabinet Member approval for the release of capital funds.
<b>Putting our Residents First</b>  <b>Delivering on the Council Strategy 2022-2026</b>	This report supports our ambition for residents / the Council of: Live in a sustainable borough that is carbon neutral.  This report supports our commitments to residents of: A Green and Sustainable Borough.
<b>Financial Cost</b>	This report seeks the release of £341k from the 2022/23 West Drayton Cross Rail Complimentary Measures capital budget for the reconstruction of the Network Rail owned carriageway at West Drayton Station, Station Approach. The works will commence upon release of the funds and are due for completion by end of July 2023.
<b>Relevant Select Committee</b>	Property, Highways & Transport Select Committee
<b>Ward affected</b>	West Drayton and Yiewsley

## RECOMMENDATION

**That the Cabinet Member for Finance and the Cabinet Member for Property, Highways & Transport agree to the capital release request of £341k from the West Drayton Crossrail**

## **Complimentary Measures programme capital budget for the funding of essential carriageway works within Station Approach serving West Drayton Station (Appendix A).**

### **Reasons for recommendation**

Cabinet, on 15 December 2022, agreed that the Council could enter into a funding agreement with Network Rail of up to £397,359 to undertake essential carriageway reconstruction on land owned by Network Rail in Station Approach, West Drayton and authorise the Corporate Director of Place to sign any necessary documentation.

The formal 'Funding from Network Rail' agreement and 'Basic Asset Protection Agreement' have now been signed by the Corporate Director of Place to facilitate works to reconstruct the carriageway in Station Approach, West Drayton scheduled from early June to late July 2023.

The condition of the carriageway has been deteriorating over a number of years, limiting direct access to the station for bus passengers resulting in significant inconvenience for many local residents. The highway expertise and resources of the London Borough of Hillingdon will be deployed to achieve a long-term resolution and ensure that complementary £860k Transport for London funded public realm improvements can be implemented.

### **Alternative options considered**

None considered.

### **Select Committee comments**

None at this stage. However, representatives from Network Rail were invited to the Council's then External Services Select Committee meeting on 12 January 2021 when assurances were given by Network Rail as to how the remedial works would be addressed.

## **SUPPORTING INFORMATION**

In 2014 the Council received confirmation that a competitive bid to Transport from London (TfL) had been successful in making the case for a £1.6m allocation from TfL for public realm improvements, over and above Network Rail's own Station improvements as part of the Crossrail Complementary Measures ('CCM') which all London boroughs with stations on the Crossrail (Elizabeth Line) route were eligible to apply for.

Part of this funding was used towards the bridge improvements (including the vitreous enamel mural) as well as some Warwick Road improvements and the balance earmarked for improvements in Station Approach itself. A Basic Asset Protection Agreement (BAPA) has been in negotiation for Network Rail to agree for LB Hillingdon to undertake the public realm works on Network Rail land.

West Drayton is a key commuter station, at which significant investment was made for the new Elizabeth line station building. The condition of the forecourt has deteriorated significantly over a number of years, which is why access for bus services have been suspended.

As the operators of the bus services which serve Station Approach West Drayton, TfL London Buses were equally vocal in their calls for a proper holistic solution to the ongoing problems caused by the road collapsing, despite repairs, on the road owned by Network Rail. As parties to the CCM funding, TfL were keen to encourage and support the Council to help deliver a solution to benefit all users of Station Approach.

Temporary repairs were undertaken by Network Rail directly, but owing to the prevailing condition of the road surface, all vehicles have been prohibited from using the forecourt, pending completion of resurfacing works

With the necessary funding agreement and consent for the works to be undertaken now formally in place, the works can now proceed. Allowing for a 16-week lead in for materials it is envisaged that the carriageway reconstruction works will be implemented from early June to late July 2023

Station Approach, West Drayton Carriageway reconstruction cost plan:

<b>Works description</b>	<b>Estimated Cost</b>
LBH contractor estimate for all civil and lighting works including 10% contingency	£249,407
LBH Highway Engineer and design consultancy fees to be charged to Network Rail	£ 34,435
Network Rail contingency (20%)	£ 56,768
Network Rail fee (reduced from original £56,386)	£ 363.00
<b>Total</b>	<b>£340,973</b>

## Financial Implications

### Revised Budget £431k, Previously Released £34k, Capital Release Requested £341k – Appendix A.

West Drayton Cross Rail Complimentary Measures funding programme is set out in the table below.

Funding Stream	Original Confirmed 2022/23 Funding £000	Rephased Funding into 2023/24 - Agreed December Cabinet £000	Revised 2022/23 Funding £000	Previously Released £000	Capital Release Requested £000	Balance £000
TfL Cross Rail Complimentary Measures	860	(826)	34	34	0	0
Network Rail	397	0	397	0	341	56
Section 106	30	(30)	0	0	0	0
<b>Total Funding</b>	<b>1,287</b>	<b>(856)</b>	<b>431</b>	<b>34</b>	<b>341</b>	<b>56</b>

In November 2014, there was confirmation of a total allocation of £1,600k for Crossrail Complementary Measures in West Drayton, covering the years 2015/16 to 2018/19, to improve the environment outside the station and provide better transport interchange, in conjunction with the Elizabeth Line service. However, due to delays with Network Rail in delivering this programme, this allocation has been re-profiled. The 2022/23 allocation up to 31 March 2023 of £860k; this has been further re-profiled by TfL into 2023/24 of the £860k, £842k has been released in prior years.

In July 2022, Cabinet approved the re-phasing of £30k Section 106 funding allocated toward the Crossrail Complementary Measures from 2021/22. In December 2022, Cabinet approved the re-phasing of £826k TfL funding and £30k Section 106 funding from the 2022/23 Crossrail Complementary Measures programme into the 2023/24 Cross Rail Complimentary Measures programme, Cabinet also approved the funding agreement with Network Rail of up to £397k. This gives a revised capital budget of £431k for the Cross Rail Complimentary Measure 2022/23 capital programme.

Previously, in prior years £842k of TfL funding has been released for the Crossrail Complementary Measures, of this £842k, £808k has been rephased into the Crossrail Complementary Measures 2023/24 capital programme, which gives a revised released figure of £34k.

This report is seeking the release of £341k from the funding agreement with Network Rail of up to £397k to undertake essential carriageway reconstruction on land owned by Network Rail in

Station Approach, West Drayton. The release request is based up on the schedule of rates contained in the Council's Highways term contract and includes an element for LBH Engineer design consultancy fees, Network Rail Fee and Network Rail contingency.

The remaining £56k from the funding agreement with Network Rail will be subject to the capital release procedure.

Any future funding awards will be reported to Cabinet and included in subsequent capital release reports.

## **RESIDENT BENEFIT & CONSULTATION**

### **The benefit or impact upon residents, service users and communities?**

For local residents and bus passengers this means there have been many months of disruption to usual bus service pick up/drop off points which they have had to contend with whilst bus services into Station Approach have needed to be suspended. The work being undertaken will be a full reconstruction with a project longevity of 25-30 years rather than patch resurfacing which has been undertaken previously by Network Rail.

The added benefit to residents is that the public realm enhancements can finally go ahead to improve the passenger experience arriving at or departing from West Drayton Station to realise the full impact of the Elizabeth line investment.

### **Consultation carried out or required**

Not applicable. Residents and any businesses impacted during implementation of the works will be notified ahead of actual works in accordance with usual practice.

## **CORPORATE CONSIDERATIONS**

### **Corporate Finance**

Corporate Finance concurs with the financial implications above, noting that the recent funding agreement between London Borough of Hillingdon and Network Rail will fund the essential carriageway reconstruction on land owned by Network Rail in Station Approach, West Drayton. There will be no call on Council resources.

### **Legal**

Legal Services confirms that the proposed works at West Drayton Station come within the scope of the Network Rail Funding Agreement. There are no legal impediments to the capital release being authorised, although any contract that is entered into must comply with the Council's Procurement and Contract Standing Orders.

## **Capital Release Protocol**

The release of all capital funds, and certain revenue funds, held by the Council is to be made by a formal democratic decision. No expenditure can be placed or committed by officers until this formal approval is given by Democratic Services. Release of funds must be for identified projects only and strictly not for the general release of funds for projects to be identified at a later date. No block releases of capital or funding will be allowed, except if authorised by the Leader of the Council in advance to Corporate Finance. The release of funds will only be made if previous Council, Cabinet or Cabinet Member agreement has been given to the project and only if there is an approved budget.

## **BACKGROUND PAPERS**

NIL.

## APPENDIX A - CAPITAL RELEASE REQUESTS FOR APPROVAL

### West Drayton Cross Rail Complimentary Measures Capital Programme 2022/23 Release No 1

Location	Project / Expenditure Title	Information	Funds Release Sought £000's	Approve	Hold	More Information Required
West Drayton & Yiewsley	West Drayton Station, Station Approach	Carriageway reconstruction and public realm upgrades	341			
<b>Total seeking release</b>			<b>341</b>			
<b>Previously released</b>			<b>34</b>			
<b>Budget</b>			<b>431</b>			
<b>Remaining budget</b>			<b>56</b>			